

Message Text

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INFO ALL OAU CAPITALS 021

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AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PRETORIA

USLO PEKING

C O N F I D E N T I A L ADDIS ABABA 0557

E.O. 11652: GDS

TAGS: PFOR OAU AO

SUBJECT: ANGOLA: KAMANDA'S OBSERVATIONS ON OAU SUMMIT AND NEXT
STEPS

REF: A. ADDIS ABABA 0431; B. ADDIS ABABA 543

1. SOURCE OF FOLLOWING REPORT MUST BE FULLY PROTECTED.
2. OAU A/SEC GEN KAMANDA WASKAMANDA (ZAIROIS) TOLD POL
COUNSELOR IN 45 MINUTE CONVERSATION JAN. 15 THAT MPLA
REGIME WOULD NOT RPT NOT BE ADMITTED BY OAU TO MEMBER-
SHIP EVEN IF THERE WERE SOME DEFECTIONS FROM THE MODERATE
GROUP AND MPLA REGIME OBTAINED RECOGNITION OF SIMPLE
MAJORITY OAU MEMBERS.
3. ACCORDING KAMANDA, ARTICLE 28 OF THE CHARTER WOULD
NOT RPT NOT APPLY. REASONS HE GAVE FOLLOW:

A. OAU EXTRAORDINARY SUMMIT WAS SEIZED OF TWO
APPLICATIONS FOR MEMBERSHIP FROM TWO RIVAL GROUPS EACH
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OF WHICH DESCRIBED ITSELF AS THE GOVERNMENT OF ANGOLA.

RECEIPT OF THESE TWO RIVAL APPLICATIONS PROVE PSO FACTO THAT THE STATE OF ANGOLA DOES NOT HAVE ONE UNCONTESTED GOVERNMENT CONTROLLING THE ENTIRETY OF ITS TERRITORY. ACCORDINGLY, ASSEMBLY OF CHIEFS OF STATE AND GOVERNMENT DEEMED BOTH APPLICATIONS TO BE "UNACCEPTABLE" (IRRECEVABLE)".

B. ALTHOUGH EXTRAORDINARY SUMMIT IS OVER, OAU AT HIGHEST LEVEL REMAINS SEIZED OF ANGOLAN PROBLEM AND HAS MERELY DIRECTED COUNCIL OF MINISTERS TO CONTINUE TO CONSIDER IT. IN OTHER WORDS, SUMMIT'S DECISIONS REJECTING RIVAL GOVERNMENTS' APPLICATION FOR MEMBERSHIP REMAINS ON THE BOOKS. IN THESE CIRCUMSTANCES ONLY WAY FOR OAU TO ADMIT MPLA REGIME TO MEMBERSHIP IS BY A POLITICAL ACT OF ITS MEMBERS WHICH WOULD OVERRIDE SUMMIT'S EARLIER DECISION. SUCH A POLITICAL ACT WOULD BY DEFINITION BE "IMPORTANT QUESTION" REQUIRING TWO-THIRDS MAJORITY VOTE.

C. THEREFORE, KAMANDA STATES, IF OAU SECRETARIAT WERE TO BE FACED WITH REQUEST FOR ADMISSION OF MPLA REGIME AS GOVERNMENT OF ANGOLA BECAUSE POSSIBLE SIMPLE MAJORITY OAU MEMBER STATES RECOGNIZE THAT REGIME--SECRETARIAT WOULD STILL FIND ITSELF UNABLE TO COMMUNICATE SUCH A REQUEST TO ALL MEMBER STATES FOR THEIR CONCURRENCE PER ARTICLE 28 OF OAU CHARTER.

2. COMMENT: WE READ THIS STATEMENT TO BE INDICATIVE OF TACTICS WHICH ZAIRE AND ITS FRIENDS LIKELY TO FOLLOW IN AN ATTEMPT TO BLOCK DEMAND OF MPLA PARTISANS FOR ADMISSION MPLA REGIME TO OAU AS GOVERNMENT OF ANGOLA WHICH IS WIDELY EXPECTED TO EVENTUATE SOON (CF REFTELS). WHETHER OAU ADMIN SEC GEN WOULD OR COULD RESIST POLITICAL PRESSURES OF A MAJORITY OAU MEMBER STATES AS SUGGESTED BY KAMANDA SEEMS MOOT AT PRESENT. POSSIBLE CONFLICT OVER INTERPRETATION OAU CHARTER SUGGESTED BY OPPOSING VIEWS OAU A/SEC GEN'S ONU AND KAMANDA HAVE OBVIOUS POTENTIAL FOR DEEPENING CURRENT OAU SPLIT TO DETRIMENT OF ORGANIZATION.
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